# **Human Services** Coordinator - Holly Williams Office of Fiscal Analysis

	Page	e , , ,	Actual	Appropriation	Agency R	lequested	Governor Re	ecommended	% Diff
	#	Analyst	FY 16	FY 17	FY 18	FY 19	FY 18	FY 19	Gov - App FY 18
General Fund								· · · · · · · · · · · · · · · · · · ·	
Department of Social		ES &							
Services	2	HW	3,072,999,049	3,680,282,243	3,931,329,975	4,092,909,773	3,954,466,081	4,057,383,469	7.45
State Department on									
Aging	16	ES	8,408,641	8,299,974	8,299,974	8,299,974	7,942,915	7,942,915	(4.30)
Department of									
Rehabilitation Services	18	CG	20,615,132	19,414,240	19,631,117	19,631,117	18,166,510	18,166,510	(6.43)
Department of Children									
and Families	22	RDP	796,161,004	794,842,146	805,205,019	816,961,708	807,819,400	811,700,124	1.63
Total - General Fund			3,898,183,825	4,502,838,603	4,764,466,085	4,937,802,572	4,788,394,906	4,895,193,018	6.34
Special Transportation F	und		·						
Department of Social		ES &							
Services	2	HW	2,177,383	2,370,629	2,370,629	2,370,629	-	-	(100.00)
Insurance Fund			·					·	· · · ·
State Department on									
Aging	16	ES	475,000	376,023	376,023	376,023	376,023	376,023	-
Workers' Compensation	Fund								
Department of									
Rehabilitation Services	18	CG	2,074,017	2,710,333	2,260,333	2,260,333	2,110,333	2,110,333	(22.14)
Total - Appropriated									
Funds			3,902,910,225	4,508,295,588	4,769,473,070	4,942,809,557	4,790,881,262	4,897,679,374	6.27

# Department of Social Services DSS60000

# **Permanent Full-Time Positions**

Euro d	Actual	Appropriation	Agency R	Agency Requested		commended	% Diff
Fund	FY 16	FY 17	FY 18	FY 19	FY 18	FY 19	Gov-App FY 18
General Fund	1,975	1,986	1,986	1,986	1,991	1,991	0.25

# **Budget Summary**

	Actual	Appropriation	Agency R	equested	Governor Re	commended	% Diff
Account	FY 16	FY 17	FY 18	FY 19	FY 18	FY 19	Gov-App FY 18
Personal Services	130,009,841	115,246,776	115,246,776	115,246,776	121,143,478	121,143,478	5.12
Other Expenses	149,965,328	144,502,439	153,893,384	152,968,493	151,773,905	151,918,341	5.03
Other Current Expenses							
HUSKY Performance Monitoring	134,979	158,143	158,143	158,143	-	-	(100.00)
Birth to Three	-	-	-	-	14,186,804	14,186,804	n/a
Genetic Tests in Paternity							
Actions	76,388	84,439	84,439	84,439	81,906	81,906	(3.00)
State-Funded Supplemental							
Nutrition Assistance Program	512,338	430,926	315,579	221,632	186,816	72,021	(56.65)
HUSKY B Program	5,928,386	4,350,000	4,989,030	5,283,571	5,060,000	5,320,000	16.32
Other Than Payments to Local G	overnments						
Medicaid	2,391,092,663	2,447,241,261	2,660,170,274	2,792,957,681	2,723,072,000	2,811,932,000	11.27
Old Age Assistance	37,815,756	38,833,056	41,419,927	43,054,601	38,492,929	38,011,302	(0.88)
Aid To The Blind	618,526		589,118	611,472	577,715	584,005	(7.90)
Aid To The Disabled	60,543,460		64,512,663	66,880,377	61,598,214	60,344,980	(0.55)
Temporary Assistance to	,,				- ,,		(1117)
Families - TANF	90,077,812	89,936,233	84,221,516	85,147,952	79,609,273	79,607,523	(11.48)
Emergency Assistance	-	1	1	1	1	1	-
Food Stamp Training Expenses	5,583	10,136	10,136	10,136	9,832	9,832	(3.00)
Healthy Start	1,186,026	1	-	-	-	-	n/a
DMHAS-Disproportionate Share	108,935,000		108,935,000	108,935,000	108,935,000	108,935,000	-
Connecticut Home Care Program	43,537,058		42,215,837	46,491,524	39,180,000	37,930,000	(2.51)
Human Resource Development-	-,,		, -,	-, -,-			
Hispanic Programs	839,539	798,748	798,748	798,748	-	-	(100.00)
Community Residential Services	-	536,616,053	563,087,540	582,592,742	563,313,242	579,816,803	4.98
Protective Services to the Elderly	448,521	478,300	668,277	737,967	772,320	785,204	61.47
Safety Net Services	2,405,354		2,108,684	2,108,684	-	-	(100.00)
Refunds Of Collections	87,301	97,628	97,628	97,628	94,699	94,699	(3.00)
Services for Persons With	_ ,		· ,	. ,	,		(1117)
Disabilities	486,105	477,130	477,130	477,130	370,253	370,253	(22.40)
Nutrition Assistance	356,101	400,911	400,911	400,911	647,223	759,262	61.44
State Administered General	,		,	,	,	,	
Assistance	22,449,707	22,816,579	22,928,678	23,643,609	20,411,807	20,267,722	(10.54)
Connecticut Children's Medical							
Center	13,963,390	13,048,630	13,048,630	13,048,630	12,657,171	12,657,171	(3.00)
Community Services	952,322	1,004,208	1,004,208	1,004,208	-	-	(100.00)
Human Service Infrastructure							
Community Action Program	3,190,614	2,736,957	2,736,957	2,736,957	7,141,735	7,356,756	160.94
Teen Pregnancy Prevention	1,511,245		1,456,227	1,456,227	-	-	(100.00)
Family Programs - TANF	513,086		362,927	362,927	-	-	(100.00)
Domestic Violence Shelters	5,158,570		5,158,570	5,158,570	5,149,758	5,198,406	(0.17)
Hospital Supplemental Payments		40,042,700	40,042,700	40,042,700	-	-	(100.00)
Grant Payments to Local Govern			. ,			I	/

A .	Actual	Appropriation	Agency R	equested	Governor Re	commended	% Diff
Account	FY 16	FY 17	FY 18	FY 19	FY 18	FY 19	Gov-App FY 18
Human Resource Development-							
Hispanic Programs -							
Municipality	4,964	4,719	4,719	4,719	-	-	(100.00)
Teen Pregnancy Prevention -							
Municipality	118,778	114,876	114,876	114,876	-	-	(100.00)
Community Services -							
Municipality	74,309	70,742	70,742	70,742	-	-	(100.00)
Agency Total - General Fund	3,072,999,049	3,680,282,243	3,931,329,975	4,092,909,773	3,954,466,081	4,057,383,469	7.45
		· · · · · · · · · · · · · · · · · · ·					
Family Programs - TANF	2,177,383	2,370,629	2,370,629	2,370,629	-	-	(100.00)
Agency Total - Special							
Transportation Fund	2,177,383	2,370,629	2,370,629	2,370,629	-	-	(100.00)
Total - Appropriated Funds	3,075,176,432	3,682,652,872	3,933,700,604	4,095,280,402	3,954,466,081	4,057,383,469	7.38
Additional Funds Available							
Federal Funds	4,105,078,023	4,205,192,552	4,395,352,853	4,514,899,271	4,358,770,717	4,501,474,099	3.65
Private Contributions & Other							
Restricted	330,227	364,608	364,608	364,608	364,608	364,608	-
Private Contributions	2,361,650	2,677,753	1,516,065	1,543,586	1,516,065	1,543,586	(43.38)
Agency Grand Total	7,182,946,332	7,890,887,785	8,330,934,130	8,612,087,867	8,315,117,471	8,560,765,762	5.38

Account	Governor Recommended		
Account	FY 18	FY 19	

# **Policy Revisions**

# Eliminate COLA Pass Through for Supplemental Assistance

Old Age Assistance	(385,000)	(838,000)
Aid To The Blind	(5,000)	(10,000)
Aid To The Disabled	(826,000)	(1,749,000)
Total - General Fund	(1,216,000)	(2,597,000)

## Background

Currently, any cost of living adjustments (COLA) received as part of a client's Social Security benefit are retained by a client without a concurrent reduction in their state benefit. In the past, any COLA received was considered an increase in income and applied to the client's cost of care. This includes clients in the following supplemental assistance programs: Old Age Assistance, Aid to the Blind, and Aid to the Disabled.

## Governor

Reduce funding by \$1,216,000 in FY 18 and \$2,597,000 in FY 19 to reflect reinstituting the state's prior policy of applying any federal COLA to offset the cost of care.

# **Eliminate Funding for Cost of Living Adjustments**

Total - General Fund	(1,528,666)	(4,483,741)
State Administered General Assistance	(232,268)	(681,036)
Temporary Assistance to Families - TANF	(1,035,171)	(3,051,763)
Aid To The Disabled	(176,408)	(500,558)
Aid To The Blind	(660)	(1,808)
Old Age Assistance	(84,159)	(248,576)

# Governor

Eliminate funding of \$1,528,666 in FY 18 and \$4,483,741 in FY 19 to reflect the elimination of cost of living adjustments (COLA) for the following programs: Old Age Assistance, Aid to the Blind, Aid to the Disabled, Temporary Assistance to Families, and State Administered General Assistance.

Account	Governor Recommended			
Account	FY 18	FY 19		

# **Eliminate Rate Increases**

Medicaid	(28,360,000)	(44,760,000)
Old Age Assistance	(593,565)	(1,196,545)
Aid To The Blind	(9,763)	(20,257)
Aid To The Disabled	(875,650)	(1,774,093)
Total - General Fund	(29,838,978)	(47,750,895)

## Governor

Reduce funding by \$29,838,978 in FY 18 and \$47,750,895 in FY 19 to reflect the elimination of rate increases for nursing homes, intermediate care facilities and boarding homes.

# **Reduce Burial Benefit**

Old Age Assistance	(13,750)	(15,000)
Aid To The Disabled	(27,500)	(30,000)
Temporary Assistance to Families - TANF	(19,250)	(21,000)
State Administered General Assistance	(519,750)	(567,000)
Total - General Fund	(580,250)	(633,000)

# Background

The Department of Social Services provides up to \$1,200 for funeral and burial expenses of indigent persons who pass away without the ability to pay for the cost of a funeral and burial. Sections 44 and 45 of PA 16-3 MSS reduced the burial benefit under the state administered general assistance, state supplemental and temporary family assistance programs from \$1,400 to \$1,200.

# Governor

Reduce funding by \$580,250 in FY 18 and \$633,000 in FY 19 to reflect reducing the burial benefit from \$1,200 to \$900 for funeral, burial and cremation expenses.

# **Reduce Funding for Various Programs**

Services for Persons With Disabilities	(92,563)	(92,563)
Nutrition Assistance	(77,777)	(77,777)
Total - General Fund	(170,340)	(170,340)

## Background

The Nutrition Assistance account provides funding for nutritional assistance to needy families and individuals through food pantries, outreach activities, and the state Supplemental Nutrition Assistance Program, which provides high protein foods to food banks, food pantries and soup kitchens statewide.

The Services for the Disabled account consists of the following programs: Gaylord Farms Rehab Center, Brain Injury Alliance of CT, and Ability Beyond Disability.

# Governor

Reduce funding by \$92,563 in both FY 18 and FY 19 for Services for Persons with Disability Program. Reduce funding by \$77,777 in both FY 18 and FY 19 for the Nutrition Assistance Program.

# **Continue Freeze to Category 1 of CHCPE**

Connecticut Home Care Program	(2,180,000)	(6,290,000)
Total - General Fund	(2,180,000)	(6,290,000)

## Background

PA 15-5 closed Category 1 of the Connecticut Homecare Program for Elders (CHCPE) to new applicants in FY 16 and FY 17

## Governor

Reduce funding by \$2,180,000 in FY 18 and \$6,290,000 in FY 19 to reflect continuing to freeze intake to Category 1 under the statefunded home care program. This change assumes the denial of 25 individuals per month in FY 18 and 15 per month in FY 19 at an average monthly cost of \$825 per person.

Account	Governor Recommended	
Account	FY 18	FY 19

# Limit Category 2 of CHCPE at FY 17 Levels

Connecticut Home Care Program	(730,000)	(2,310,000)
Total - General Fund	(730,000)	(2,310,000)

# Governor

Reduce funding by \$730,000 in FY 18 and \$2,310,000 in FY 19 to reflect limiting intake to Category 2 under the state-funded home care program to June 2017 levels. This change assumes denying 10 individuals per month at an average monthly cost of \$1,100 per person.

# Eliminate Funding for HUSKY Performance Monitoring Account

HUSKY Performance Monitoring	(109,119)	(109,119)
Total - General Fund	(109,119)	(109,119)

# Background

The HUSKY Performance monitoring account funded a contract to provide analysis of trends in HUSKY enrollment, access to care and utilization of services. This level of program analysis is currently provided by the state Medicaid program's administrative services organization (ASO). The contractor funded through this account terminated their services in FY 17.

# Governor

Eliminate funding of \$109,119 in both FY 18 and FY 19 for the HUSKY Performance Monitoring account.

# Transfer Transportation to Work Funding to DOT

Family Programs - TANF	(2,370,629)	(2,370,629)
Total - Special Transportation Fund	(2,370,629)	(2,370,629)

## Governor

Transfer funding of \$2,370,629 in both FY 18 and FY 19 to reflect transferring the Transportation to Work program to the Department of Transportation, who currently administers the program.

# Annualize FY 17 Holdbacks

Personal Services	(1,152,467)	(1,152,467)
Other Expenses	(1,445,024)	(1,445,024)
HUSKY Performance Monitoring	(49,024)	(49,024)
Genetic Tests in Paternity Actions	(2,533)	(2,533)
State-Funded Supplemental Nutrition Assistance Program	(150,824)	(150,824)
Food Stamp Training Expenses	(304)	(304)
Human Resource Development-Hispanic Programs	(23,962)	(23,962)
Safety Net Services	(63,260)	(63,260)
Refunds Of Collections	(2,929)	(2,929)
Services for Persons With Disabilities	(14,314)	(14,314)
Nutrition Assistance	(12,027)	(12,027)
Connecticut Children's Medical Center	(391,459)	(391,459)
Community Services	(239,012)	(239,012)
Human Service Infrastructure Community Action Program	(82,108)	(82,108)
Teen Pregnancy Prevention	(43,687)	(43,687)
Family Programs - TANF	(10,888)	(10,888)
Domestic Violence Shelters	(154,756)	(154,756)
Hospital Supplemental Payments	(400,427)	(400,427)
Human Resource Development-Hispanic Programs -		
Municipality	(141)	(141)
Teen Pregnancy Prevention - Municipality	(3,446)	(3,446)
Community Services - Municipality	(70,742)	(70,742)
Total - General Fund	(4,313,334)	(4,313,334)

## Background

The Governor implemented FY 17 holdbacks totaling \$149.5 million. The Governor's FY 18 and FY 19 Budget annualizes \$81.7 million of the FY 17 holdbacks in FY 18 and \$81.8 million in FY 19 across various agencies.

Account	Governor Recommended	
Account	FY 18	FY 19

## Governor

Reduce funding by \$4,313,334 in both FY 18 and FY 19 to annualize FY 17 holdbacks.

# Reallocate Funding for the 211 Infoline Contract

Other Expenses	282,983	377,310
Human Service Infrastructure Community Action Program	(282,983)	(377,310)
Total - General Fund	-	-

## Governor

Reallocate funding of \$282,983 in FY 18 and \$377,310 in FY 19 to consolidate funding for the 211 Infoline Contract.

# **Reallocate & Reduce Funding for New HSI Account**

Human Resource Development-Hispanic Programs	(774,786)	(774,786)
Safety Net Services	(2,045,424)	(2,045,424)
Community Services	(765,196)	(765,196)
Human Service Infrastructure Community Action Program	3,841,825	3,841,825
Teen Pregnancy Prevention	(1,412,540)	(1,412,540)
Family Programs - TANF	(352,039)	(352,039)
Human Resource Development-Hispanic Programs -		
Municipality	(4,578)	(4,578)
Teen Pregnancy Prevention - Municipality	(111,430)	(111,430)
Total - General Fund	(1,624,168)	(1,624,168)

# Governor

Reallocate funding for various programs to the new Human Service Infrastructure Community Action Program account, and reduce funding by \$1,624,168 in both FY 18 and FY 19.

# Shift Funding to Social Services Block Grant (SSBG)

Human Service Infrastructure Community Action Program	(422,673)	(563,564)
Total - General Fund	(422,673)	(563,564)

## Governor

Reduce funding by \$422,673 in FY 18 and \$563,564 in FY 19 to reflect Social Services Block Grant (SSBG) support for the HSI program. This reflects a 5% reduction to existing SSBG funding.

# Provide TANF/SSBG Funding to CCDF

Nutrition Assistance	336,116	448,155
Human Service Infrastructure Community Action Program	1,350,717	1,800,956
Domestic Violence Shelters	145,944	194,592
Total - General Fund	1,832,777	2,443,703

## Background

Connecticut receives \$266.8 million per year under the Temporary Assistance for Needy Families (TANF) block grant and transfers 10% of this amount to the Social Services Block Grant (SSBG). Currently, TANF/SSBG funding is granted to Departments of Social Services (DSS), Housing (DOH), and Children and Families (DCF), as well as the Office of Early Childhood (OEC). The accounting period for the federal government begins on October 1 and ends on September 30.

# Governor

Shift funding of \$7,735,567 in FY 18 and \$10,314,089 in FY 19 from the current TANF/SSBG recipient agencies (DSS, DOH and DCF) to the Child Care and Development Fund (CCDF) under OEC. This shift will have no net impact on revenue, or General Fund appropriations, and will not result in any reduction in services. Provide General Fund support to the former TANF/SSBG recipient agencies of \$7,735,567 in FY 18 and \$10,314,089 in FY 19 and decrease OEC General Fund support by equal amounts. This includes funding of \$1,832,777 (partial year due to federal accounting period) and \$2,443,703 (full-year) to DSS. (See the table below for further detail.) The purpose of this shift is to simplify administrative activities related to provision of block grant-funded services for all agencies involved.

Account	Governor Recommended	
Account	FY 18	FY 19

# General Fund Appropriations Related to TANF/SSBG Shift

Agency	FY 18	FY 19
Department of Housing	3,495,579	4,660,772
Department of Social Services	1,832,777	2,443,703
Department of Children and Families	2,407,211	3,209,614
Office of Early Childhood	(7,735,567)	(10,314,089)
TOTAL	-	-

# **Transfer Funds from DDS to Reflect Unit Closure**

Community Residential Services	900,000	900,000
Total - General Fund	900,000	900,000

#### Background

The Transitional Unit on the Meriden Regional Center Campus currently serves two individuals under court-ordered placements. The DDS budget includes the proposal to close the Transitional Unit and provide services to the existing consumers through private providers, which are funded through the Community Residential Services account in DSS.

#### Governor

Provide funding of \$900,000 in both FY 18 and FY 19 in the Community Residential Services account to support individuals from the Transitional Unit through private providers.

# **Transfer Hospital Supplemental Funding to Medicaid Account**

Medicaid	35,778,600	35,778,600
Hospital Supplemental Payments	(35,778,600)	(35,778,600)
Total - General Fund	-	-

#### Background

The Revised FY 17 Budget appropriated hospital inpatient supplemental payments, previously funded out of the Medicaid account into a separate account, the Hospital Supplemental Payments account.

#### Governor

Transfer funding of \$35,778,600 in both FY 18 and FY 19 from the Hospital Supplemental Payments account to the Medicaid account. Funding in the Medicaid account is maintained at the FY 17 level.

# Provide Funding for New Hospital Supplemental Payment Pool

Medicaid	87,603,400	87,603,400
Total - General Fund	87,603,400	87,603,400

#### Background

The state currently provides general acute care hospitals with Medicaid supplemental payments based on the hospital's pro-rated share of total Medicaid inpatient net revenue for all eligible hospitals, which is capped at \$50 million per hospital.

The proposal will provide Medicaid supplemental payments to all general acute care hospitals currently receiving supplemental payments, as well as specialty hospitals not eligible for the existing pool. These additional facilities include: Connecticut Children's Medical Center, Natchaug, Gaylord, Mount Sinai, Hospital for Special Care, Hebrew Home, and Connecticut Hospice. Total Medicaid revenue for these institutions is capped at \$15 million per facility.

#### Governor

Provide funding of \$87,603,400 in both FY 18 and FY 19 to establish a new hospital supplemental payment pool with payments distributed via the same distribution methodology of the existing inpatient supplemental payment pool. Total funding (state and federal share) is approximately \$250.3 million each year of the biennium. A separate proposal eliminates hospitals' existing exemption from municipal tax on real property.

## **Transfer Birth to Three Program from OEC**

Personal Services	529,169	529,169
Birth to Three	14,186,804	14,186,804
Medicaid	5,250,000	5,250,000
Total - General Fund	19,965,973	19,965,973
Positions - General Fund	5	5

Account	Governor Recommended	
	FY 18	FY 19

#### Governor

Transfer funding of \$19,965,973 in both FY 18 and FY 19 to reflect the transfer of the Birth to Three program from the Office of Early Childhood (OEC). Funding reflects program staff, provider contracts, as well as Medicaid related service funding. Total funding of \$25,215,973 is transferred out of Birth to Three, while \$20 million is transferred into DSS due to the net appropriation of the Medicaid account (the transfer shows Medicaid funding of \$5.25 million transferred into the DSS General Fund account, while full Medicaid funding of \$10.5 million will be distributed to providers).

# **Reduce Funding for Personal Needs Allowance**

Medicaid	(1,000,000)	(1,100,000)
Total - General Fund	(1,000,000)	(1,100,000)

# Background

Social Security and other income received by residents of long term care facilities are applied towards the cost of care, except for a monthly personal needs allowance (PNA). The PNA is used for such things as clothing, a personal phone, entertainment outside of the facility, etc. Prior to FY 11 the PNA was increased annually each July 1 by an amount equal to the inflation adjustment in Social Security Income. PA 11-44 eliminated the annual increases. The current PNA is \$60 per month. The federal minimum is \$30 per month.

# Governor

Reduce funding by \$1 million in FY 18 and \$1.1 million in FY 19 to reflect reducing the PNA from \$60 to \$50 per month. The total state impact, including the federal share, is \$2 million in FY 18 and \$2.2 million in FY 19.

# Cap Annual Benefit Amount for Medicaid Adult Dental Services

Medicaid	(2,000,000)	(2,500,000)
Total - General Fund	(2,000,000)	(2,500,000)

## Governor

Reduce funding by \$2 million in FY 18 and \$2.5 million in FY 19 to reflect establishing an annual dental benefit of \$1,000 for Medicaid adults. This change will reduce total Medicaid expenditures (both the state and federal share) by \$6.4 million in FY 18 and \$7.9 million in FY 19 and is anticipated to impact approximately 16,200 Medicaid enrollees or 2.2% of the total average membership in FY 16. The cap does not apply to denture related costs.

# **Claim Medicaid Reimbursement for DDS Special Services**

Medicaid	1,100,000	1,600,000
Total - General Fund	1,100,000	1,600,000

## Governor

Transfer funding of \$1.1 million in FY 18 and \$1.6 million in FY 19 from the Department of Development Services (DDS) to claim federal reimbursement for nursing home services currently provided with state funds (\$2.7 million).

# **Eliminate Funding for Medicare Part D Copays**

Medicaid	(80,000)	(90,000)
Total - General Fund	(80,000)	(90,000)

## Background

Section 43 of PA 16-3 MSS, established a maximum copay of \$17 per month for Medicare Part D prescription drugs for certain dually-eligible beneficiaries (those clients eligible for both Medicare and Medicaid), and made the Department of Social Services responsible for any copayments exceeding the cap.

## Governor

Eliminate funding of \$80,000 in FY 18 and \$90,000 in FY 19 to reflect elimination of the copay cap for dually-eligible individuals.

# Eliminate Funding for Small Hospital Supplemental Pool

Hospital Supplemental Payments	(3,863,673)	(3,863,673)
Total - General Fund	(3,863,673)	(3,863,673)

## Background

The FY 16 - FY 17 Budget included funding of approximately \$14.8 million (\$4.9 million state, \$9.9 million federal) for small independent hospitals under the following criteria: (1) have 160 or fewer beds, (2) are not part of a hospital group, and (3) are not located in contiguous towns with another hospital. Six hospitals initially met the criteria: Bristol, Charlotte Hungerford, Day Kimball, Griffin, Johnson Memorial and Milford. Under the Medicaid state plan amendment submitted to the Centers for

Account	Governor Recommended	
Account	FY 18	FY 19

Medicaid and Medicare Services (CMS), hospitals become ineligible for funding from the small hospital pool following the completion of a merger or affiliation with another hospital group or an increase in the number of licensed beds to greater than 180. In the event a hospital becomes ineligible, the funding the hospital would have received is not redistributed to the remaining eligible hospitals. Johnson Memorial's distribution of the small hospital pool was subsequently eliminated due to the hospital being acquired by Trinity Health -New England. The Revised FY 17 Budget reflected the roll-out of a 5% reduction from PA 15-1 DSS and an elimination of Johnson Memorial's allocation. The resulting pool is approximately \$11.8 million (approximately \$3.9 million state, \$7.9 million federal) (which includes a 1% holdback).

## Governor

Reduce funding by \$3,863,673 in both FY 18 and FY 19 to reflect elimination of the small hospital supplemental pool.

# **Reduce Eligibility for Medicare Savings Program**

Other Expenses	150,000	-
Medicaid	(29,600,000)	(39,500,000)
Total - General Fund	(29,450,000)	(39,500,000)

## Background

The federal Medicare Savings Program (MSP) consists of three separate components: the Qualified Medicare Beneficiary (QMB), the Specified Low-Income Beneficiary (SLMB), and the Qualified Individual (QI) (also known as the Additional Low-Income Medicare Beneficiary (ALMB)). The QI program is fully federally funded. To qualify, individuals must be enrolled in Medicare Part A. Program participants get help from the state's Medicaid program with their Medicare cost sharing, including premiums and deductibles. Under federal rules, impacted individuals on MSP can retain the "Extra Help" they are receiving to assist with Medicare Part D drug costs for the balance of 2017, allowing them to participate in the open enrollment period (October 15 - December 7, 2017) and to choose the Part D plan that best meets their needs effective January 1, 2018.

The CHOICES program is managed by the State Department on Aging through a partnership with the Center for Medicare Advocacy and Connecticut's Area Agencies on Aging. Certified counselors across the state provide objective, free person-centered assistance so Medicare recipients can make informed choices about their benefits.

## Governor

Reduce funding by \$29.6 million in FY 18 and \$39.5 million in FY 19 in the Medicaid account to reflect reducing the income disregard used to determine eligibility to a range of \$347 to \$467 (the current disregard is between \$1,099 and \$1,482). The reduction will effectively reduce MSP eligibility from 211% to 246% FPL to between 135% and 170% FPL. The reduction is anticipated to impact 39,000 individuals; effective August 1, 2017. Impacted individuals will be responsible for Medicare Part B premiums, which are currently \$134 a month, and, for those enrolled in a QMB program, cost sharing requirements, which are estimated at \$111 a month. Total state savings (state and federal share) is \$66.4 million in FY 18 and \$81.6 million in FY 19.

Funding of \$150,000 is provided in the Other Expenses account in FY 18 for the CHOICES program to assist individuals with transitioning.

# **Reduce Income Eligibility for HUSKY A Adults**

Medicaid	(500,000)	(11,300,000)
Total - General Fund	(500,000)	(11,300,000)

# Governor

Reduce funding by \$500,000 in FY 18 and \$11.2 million in FY 19 to reflect reducing income eligibility for HUSKY A adults from 155% FPL to 138% FPL. This is anticipated to impact approximately 400 individuals in FY 18 (effective October 2017) and an additional 8,800 individuals in FY 19 (effective October 2018). Total savings (both state and federal share) is estimated at \$1 million in FY 18 and \$22.6 million in FY 19. This does not impact pregnant women or children currently enrolled in HUSKY A.

# **Current Services**

# **Update Current Services-Other Expenses and Personal Services**

Personal Services	6,520,000	6,520,000
Other Expenses	(3,092,239)	(2,443,284)

Account	Governor Rec	Governor Recommended	
	FY 18	FY 19	
Total - General Fund	3,427,761	4,076,716	

## Governor

Provide funding of \$6,520,000 in both FY 18 and FY 19 in the Personal Services account predominately due to staff costs related to the timely processing of Medicaid application requirements. Reduce funding by \$3,092,239 in FY 18 and \$2,443,284 in FY 19 in the Other Expenses account predominately due to reductions in contractual expenses.

# Provide Funding for PCMH+ Quality Payments

Medicaid	1,700,000	2,100,000
Total - General Fund	1,700,000	2,100,000

# Background

In 2016, DSS began implementing a new program called Person-Centered Medical Home Plus or PCMH+. PCMH+ provides person-centered, comprehensive and coordinated care for Medicaid beneficiaries. Federally Qualified Health Centers (FQHCs) and Advanced Network Lead Entities (on behalf of Advanced Networks) were asked to participate via an RFP issued in June of 2016. Selected FQHCs and Advanced Networks are required to provide care coordination activities to improve the quality, efficiency, and effectiveness of care delivered to Medicaid beneficiaries. Shared savings payments as well as add-on quality payments are provided to participating entities who achieve the quality outcome measures required of the program as well as primary care case management services. The PCMH+ Program came out of the initiatives of the State Innovation Model Program.

The State Innovation Model Program (SIM) was initiated by the federal Affordable Care Act, through the Centers for Medicare and Medicaid Innovation (CMMI). The state received a planning grant in March of 2013 to develop SIM. The SIM's purpose is to align all healthcare payers in the state (e.g. Medicaid, the state employee and retiree health plan, Medicare, commercial and self-funded plans) around a value-based payment methodology, which focuses reimbursement on quality metrics, as opposed to simply volume and cost reduction measures, through various means.

# Governor

Provide funding of \$1.7 million in FY 18 and \$2.1 million in FY 19 for PCMH+ quality payments.

# **Provide Funding for Continued Operation of ImpaCT**

Other Expenses	11,375,746	10,926,900
Total - General Fund	11,375,746	10,926,900

## Background

ImpaCT is the new web-based eligibility system for the Department of Social Services (DSS), piloted in October 2016.

# Governor

Provide funding of \$11,375,746 in FY 18 and \$10,926,900 in FY 19 to continue support for the operation and maintenance of ImpaCT.

# **Update Current Services- Medicaid**

Medicaid	98,645,939	159,135,939
Total - General Fund	98,645,939	159,135,939

# Background

DSS' Medicaid program provides remedial, preventive, and long-term medical care for income eligible aged, blind or disabled individuals, low income adults and families with children. Payment is made directly to health care providers, by the department, for services delivered to eligible individuals. The program complies with federal Medicaid law (Title XIX of the Social Security Act) and regulations.

# Governor

Provide funding of \$98,635,939 in FY 18 and \$159,135,939 in FY 19 to reflect current services requirements for the Medicaid program. This update reflects caseload, utilization and associated costs, as well as processing and contractual related savings.

# Update Current Services- State Funded SNAP

State-Funded Supplemental Nutrition Assistance Program	(93,286)	(208,081)
Total - General Fund	(93,286)	(208,081)

# Background

The state funded Supplemental Nutrition Assistance Program (SNAP), provides state-funded benefits for documented noncitizens who are not eligible for the federal SNAP, formerly known as the Food Stamp Program, solely because of their citizenship status. Benefit levels under the state-funded program are equal to 75% of what the individual would have received under the

Account	Governor Recommended	
	FY 18	FY 19

federal program. After an eligible non-citizen is in the country for five years, they are eligible for benefits under the federal SNAP.

## Governor

Reduce funding by \$93,286 in FY 18 and \$208,081 in FY 19 for the state-funded SNAP program based on current requirements.

# Update Current Services- HUSKY B

HUSKY B Program	710,000	970,000
Total - General Fund	710,000	970,000

#### Background

The HUSKY B Program provides health coverage for children of families with incomes in excess of 201% of the Federal Poverty Level (FPL). Children of families with incomes up to 323% FPL receive premium subsidies from the state. HUSKY program expenditures typically receive 65% federal reimbursement. From October 1, 2015 through September 30, 2019, the reimbursement rate is increased to 88%.

## Governor

Provide funding of \$710,000 in FY 18 and \$970,000 in FY 19 to reflect updated cost and caseload requirements.

# **Provide Funding for Cost of Living Adjustments**

Old Age Assistance	84,159	248,576
Aid To The Blind	660	1,808
Aid To The Disabled	176,408	500,558
Temporary Assistance to Families - TANF	1,035,171	3,051,763
State Administered General Assistance	232,268	681,036
Total - General Fund	1,528,666	4,483,741

#### Governor

Provide funding of \$1,528,666 in FY 18 and \$4,483,741 in FY 19 for cost of living adjustments (COLA) effective 7/1/17 and 7/1/18 for the following programs: Old Age Assistance, Aid to the Blind, Aid to the Disabled, Temporary Assistance to Needy Families, State Administered General Assistance. This funding is eliminated in a separate policy action.

# **Provide Funding for Statutory Rate Increases**

Medicaid	28,360,000	44,760,000
Old Age Assistance	593,565	1,196,545
Aid To The Blind	9,763	20,257
Aid To The Disabled	875,650	1,774,093
Total - General Fund	29,838,978	47,750,895

#### Governor

Provide funding of \$29,838,978 in FY 18 and \$47,750,895 in FY 19 to reflect rate increases. This funding is eliminated in a separate policy action.

# **Provide Funding for HUSKY D Reimbursement Changes**

Medicaid	59,120,000	87,240,000
Total - General Fund	59,120,000	87,240,000

#### Background

Under the Affordable Care Act, reimbursement for the Medicaid expansion population (HUSKY D) was reduced from 100% in calendar year 2016, to 95% in 2017. This reimbursement rate is scheduled to be further reduced to 94% in 2018 and 93% in 2019.

#### Governor

Provide funding of \$59,120,000 in FY 18 and \$87,240,000 in FY 19 to reflect additional funding requirements due to changes in federal reimbursement for the HUSKY D population. This reflects the phasing down of the federal reimbursement from 95% in calendar year 2017 to 93% in 2019. Funding is also increased to reflect the percentage of HUSKY D enrollees who are estimated not to be considered eligible for the enhanced match, per federal law.

Account	Governor Recommended	
	FY 18	FY 19

# **Update Current Services- Autism Services**

Medicaid	6,312,800	12,102,800
Total - General Fund	6,312,800	12,102,800

## Governor

Provide funding of \$6,312,800 in FY 18 and \$12,102,800 in FY 19 to reflect the annualization of transferring individuals from the Autism Waiver as well as anticipated caseload in the biennium.

# Annualize FY 17 Savings Related to Children Dental Rates

Medicaid	(620,000)	(620,000)
Total - General Fund	(620,000)	(620,000)

# Governor

Reduce funding by \$620,000 in both FY 18 and FY 19 to reflect annualizing savings related to changes in children's dental health rates, including a 2% reduction to the pediatric dental fee schedule and reductions to rates for sealants, crowns, and periodic orthodontia care.

# Adjust Funding for Nursing Home Fair Rent

Medicaid	(940,000)	(70,000)
Total - General Fund	(940,000)	(70,000)

# Governor

Reduce funding by \$940,000 in FY 18 and \$70,000 in FY 19 to reflect both fair rent additions and the annualization of adjustments.

# Provide Funding for Medicare Part D Clawback Payment

Medicaid	18,690,000	33,990,000
Total - General Fund	18,690,000	33,990,000

## Background

The Medicare Part D clawback payment is the monthly cost-sharing payment to the federal government for the Medicare Part D prescription drug program for dually-eligible beneficiaries. A state's monthly clawback amount is calculated by multiplying its monthly Part D dual-eligible enrollment by CMS's estimate of the state's share of its per capita expenditure (PCE) for Medicaid-covered drugs for dual-eligible persons. Part D expenditures have increased in recent years with the availability of new specialty drugs (such as those for Hepatitis C), growth in prescription drug utilization, and rising drug prices overall.

## Governor

Provide funding of \$18,690,000 in FY 18 and \$33,990,000 in FY 19 for increases in the Medicare Part D clawback payment.

# **Reflect Savings from Electronic Visit Verification (EVV)**

Medicaid	(3,630,000)	(4,930,000)
Total - General Fund	(3,630,000)	(4,930,000)

## Background

DSS has contracted with Hewlett Packard Enterprise and Sandata Technologies, LLC. to implement Electronic Visit Verification (EVV). EVV is a telephonic and computer-based system designed to allow in-home scheduling, tracking and billing for home-based care. Implementation for non-medical home-care providers was effective January 1, 2017, while implementation for medical home-health providers will be effective April 1, 2017.

## Governor

Reduce funding by \$3,630,000 in FY 18 and \$4,930,000 in FY 19 to reflect the full implementation of EVV.

# Update Current Services-Supplemental Assistance Programs

Old Age Assistance	58,623	31,246
Aid To The Blind	(44,561)	(33,271)
Aid To The Disabled	(491,405)	(819,139)
Total - General Fund	(477,343)	(821,164)

## Background

Supplemental Assistance consists of Old Age Assistance, Aid to the Blind, Aid to the Disabled. These programs provide monthly financial assistance to low-income individuals. The supplemental assistance programs are entirely state funded, but operate

Account	Governor Recommended	
	FY 18	FY 19

under both state and federal guidelines. In order to receive benefits, an individual must have another source of income to supplement, such as federal Social Security, Supplemental Security Income, or Veteran's Benefits. All recipients are automatically eligible for health care benefits under the state's Medicaid program.

#### Governor

Reduce funding by \$477,343 in FY 18 and \$821,164 in FY 19 based on current requirements.

# **Update Current Services- Temporary Assistance to Families**

Temporary Assistance to Families - TANF	(10,307,710)	(10,307,710)
Total - General Fund	(10,307,710)	(10,307,710)

#### Background

The Temporary Family Assistance (TFA) program provides cash assistance to eligible low-income families. The TFA program limits assistance to 21 months for non-exempt cases, with possible six month extensions for good cause. Individuals in the TFA program are usually eligible for health care services provided under the state's Medicaid program. The average monthly caseload under this (and its predecessor) program has declined from over 60,000 families in FY 95 to approximately 15,600 in FY 16 with an average cost per case of \$481. For December 2017, caseload totaled 13,781 with a cost per case of \$477.

#### Governor

Reduce funding by \$10,307,710 in both FY 18 and FY 19 to reflect anticipated expenditure requirements in the TFA program.

# Update Current Services- CT Home Care Program for Elders

Connecticut Home Care Program	1,900,000	6,340,000
Total - General Fund	1,900,000	6,340,000

#### Background

The state-funded Connecticut Home Care Program for Elders (CHCPE) provides home and community-based services to elderly who are at risk of nursing home placement and meet the program's financial eligibility criteria. Category 1 is targeted to individuals who are at risk of hospitalization or short-term nursing facility placement if preventive home care services are not provided. Category 2 is targeted to individuals who are frail enough to require nursing facility care, but have resources that would prevent them from qualifying for Medicaid upon admission to a nursing facility.

#### Governor

Provide funding by \$1.9 million in FY 18 and \$6,340,000 in FY 19 to reflect anticipated expenditure requirements under the CHCPE. This assumes average monthly caseload of 3,435 in FY 18 and 3,790 in FY 19, up from an estimated 3,250 in FY 17.

# Update Current Services-Protective Services for the Elderly

Protective Services to the Elderly	294,020	306,904
Total - General Fund	294,020	306,904

#### Background

The Protective Services for the Elderly Program is designed to safeguard people 60 years and older from physical, mental and emotional abuse, neglect and abandonment and/or financial abuse and exploitation. The Department of Social Services social workers devise a plan of care aimed at assuring an elder's safety while preserving the person's right of self-determination. Staff may help the person remain in the living situation he or she prefers, safeguard legal rights, prevent bodily injury or harm, determine service needs and then mobilize resources to provide necessary services.

#### Governor

Provide funding of \$294,020 in FY 18 and \$306,904 in FY 19 for the Protective Services for the Elderly current requirements.

# Update Current Services-SAGA

State Administered General Assistance	(1,885,022)	(1,981,857)
Total - General Fund	(1,885,022)	(1,981,857)

## Background

The State Administered General Assistance (SAGA) Program provides limited cash assistance to individuals who are unable to work for medical or other prescribed reasons. Enrollees receive an average of \$219 a month.

## Governor

Reduce funding by \$1,885,022 in FY 18 and \$1,981,857 in FY 19 for the SAGA Program based on updated caseload requirements.

Account	Governor Recommended		
	FY 18	FY 19	

# Annualize FY 17 Funding For Community Residential Services

Community Residential Services	7,178,743	7,178,743
Total - General Fund	7,178,743	7,178,743

# Background

Annualization refers to providing the amount of resources necessary for a 12 month period of operation.

Community Residential Services are provided for certain Department of Developmental Services (DDS) consumers including: (1) those aging out of services provided by Department of Children and Families, Local Education Agencies and the DDS Behavioral Services Program, (2) long-term care community placements under Money Follows the Person, (3) Southbury Training School community placements and (4) court-ordered placements.

# Governor

Provide funding of \$7,178,743 in both FY 18 and FY 19 to reflect full year funding for residential services initiated in FY 17 and supported through the Community Residential Services account.

# Annualize FY 17 Funding for DDS Closures and Conversions

Aid To The Disabled	1,001,151	1,001,151
Community Residential Services	9,380,663	9,380,663
Total - General Fund	10,381,814	10,381,814

# Background

Annualization refers to providing the amount of resources necessary for a 12 month period of operation.

The DDS FY 17 Spending Plan included the closure of Ella Grasso Regional Center, the closure of the regular residential component of Meriden Regional Center, and the conversion of 40 group homes. The conversion of 28 of the 40 public group homes which was scheduled for January, 2017 has not yet occurred.

# Governor

Provide funding of \$9,380,663 in both FY 18 and FY 19 in the Community Residential Services account and \$1,001,151 in both FY 18 and FY 19 in the Aid to the Disabled account to support room and board costs. This funding supports DDS consumers moving from public to private provider settings as a result of closures and conversions initiated in FY 17.

# Provide Funds for New Community Residential Services

Community Residential Services	9,237,783	25,741,344
Total - General Fund	9,237,783	25,741,344

## Background

Community Residential Services are provided for certain DDS consumers including : (1) those aging out of services provided by Department of Children and Families, Local Education Agencies and the DDS Behavioral Services Program, (2) long-term care community placements under Money Follows the Person, (3) Southbury Training School community placements and (4) court-ordered placements.

## Governor

Provide funding of \$9,237,783 in FY 18 and \$25,741,344 in FY 19 to support 166 new individuals in FY 18 and additional 153 individuals in FY 19 in Community Residential Placements.

# Totals

Budget Componente	Governor Recommended			
Budget Components	FY 18	FY 19		
FY 17 Appropriation - GF	3,680,282,243	3,680,282,243		
Policy Revisions	31,794,949	(16,685,758)		
Current Services	242,388,889	393,786,984		
Total Recommended - GF	3,954,466,081	4,057,383,469		
FY 17 Appropriation - TF	2,370,629	2,370,629		
Policy Revisions	(2,370,629)	(2,370,629)		
Total Recommended - TF	-	-		

Positions	Governor Recommended		
rositions	FY 18	FY 19	
FY 17 Appropriation - GF	1,986	1,986	
Policy Revisions	5	5	
Total Recommended - GF	1,991	1,991	

# State Department on Aging SDA62500

# **Permanent Full-Time Positions**

Ed	Actual	Appropriation	Agency R	equested	Governor Re	commended	% Diff
Fund	FY 16	FY 17	FY 18	FY 19	FY 18	FY 19	Gov-App FY 18
General Fund	28	27	27	27	25	25	(7.41)

# **Budget Summary**

A	Actual	Appropriation	Agency Re	quested	Governor Rec	ommended	% Diff
Account	FY 16	FY 17	FY 18	FY 19	FY 18	FY 19	Gov-App FY 18
Personal Services	2,265,003	2,281,378	2,281,378	2,281,378	2,107,125	2,107,125	(7.64)
Other Expenses	98,111	123,213	123,213	123,213	119,517	119,517	(3.00)
Other Than Payments to Local Go	overnments						
Programs for Senior Citizens	6,045,526	5,895,383	5,895,383	5,895,383	5,716,273	5,716,273	(3.04)
Agency Total - General Fund	8,408,641	8,299,974	8,299,974	8,299,974	7,942,915	7,942,915	(4.30)
Other Current Expenses Fall Prevention	475,000	376,023	376,023	376,023	376,023	376,023	
Agency Total - Insurance Fund	475,000	,	376,023	376,023	376,023	376,023	-
Total - Appropriated Funds	8,883,641		8,675,997	8,675,997	8,318,938	8,318,938	(4.12)
Additional Funds Available							
Federal Funds	18,980,817	19,018,582	18,848,843	18,848,843	18,848,843	18,848,843	(0.89)
Private Contributions	2,000	3,000	3,000	3,000	3,000	3,000	-
Agency Grand Total	27,866,458	27,697,579	27,527,840	27,527,840	27,170,781	27,170,781	(1.90)

Account	Governor Recommended	
	FY 18	FY 19

# **Policy Revisions**

# Annualize FY 17 Holdbacks

Personal Services	(48,192)	(48,192)
Other Expenses	(3,696)	(3,696)
Programs for Senior Citizens	(179,110)	(179,110)
Total - General Fund	(230,998)	(230,998)

# Background

The Governor implemented FY 17 holdbacks totaling \$149.5 million. The Governor's FY 18 and FY 19 Budget annualizes \$81.7 million of FY 17 holdbacks in FY 18 and \$81.8 million in FY 19 across various agencies.

# Governor

Reduce funding by \$230,998 in both FY 18 and FY 19 to annualize FY 17 holdbacks.

# Eliminate Regional Long Term Care Ombudsman

Personal Services	(90,466)	(90,466)
Total - General Fund	(90,466)	(90,466)
Positions - General Fund	(1)	(1)

Account	Governor Recommended		
	FY 18	FY 19	

## Background

The Long Term Care Ombudsman program supports residents of skilled nursing facilities, residential care homes and assisted living facilities, through direct consultation, outreach, education and advocacy. The agency currently supports nine regional ombudsman serving Bridgeport, Hartford, New Haven, Norwich and Waterbury.

# Governor

Reduce funding by \$90,466 and one position in both FY 18 and FY 19 to reflect the retirement of a Hartford Regional Long Term Care Ombudsman.

# **Reallocate Federal Funding to Support Research Analyst**

Personal Services	(35,595)	(35,595)
Total - General Fund	(35,595)	(35,595)
Positions - General Fund	(1)	(1)

## Governor

Reduce funding by \$35,595 and one position in both FY 18 and FY 19 to reflect federal support for a research analyst position.

Bradmat Common an anta	Governor Recommended		
Budget Components	FY 18	FY 19	
FY 17 Appropriation - GF	8,299,974	8,299,974	
Policy Revisions	(357,059)	(357,059)	
Total Recommended - GF	7,942,915	7,942,915	
FY 17 Appropriation - IF	376,023	376,023	
Total Recommended - IF	376,023	376,023	

Positions	Governor Recommended		
	FY 18	FY 19	
FY 17 Appropriation - GF	27	27	
Policy Revisions	(2)	(2)	
Total Recommended - GF	25	25	

# Totals

# Department of Rehabilitation Services SDR63500

# **Permanent Full-Time Positions**

Fund	Actual	Appropriation	Agency R	equested	Governor Re	commended	% Diff Gov-App
runu	FY 16	FY 17	FY 18	FY 19	FY 18	FY 19	FY 18
General Fund	118	118	113	113	113	113	(4.24)
Workers' Compensation Fund	6	6	6	6	6	6	-

# **Budget Summary**

A	Actual	Appropriation	Agency Re	quested	Governor Rec	ommended	% Diff
Account	FY 16	FÝ 17	FY 18	FY 19	FY 18	FY 19	Gov-App FY 18
Personal Services	4,986,889	4,758,165	4,958,165	4,958,165	4,843,781	4,843,781	1.80
Other Expenses	1,480,015	1,447,495	1,465,795	1,465,795	1,433,021	1,433,021	(1.00)
Other Current Expenses							
Part-Time Interpreters	246,867	1,423	-	-	-	-	(100.00)
Educational Aid for Blind and							
Visually Handicapped Children	4,181,870	4,040,237	4,040,237	4,040,237	3,799,835	3,799,835	(5.95)
Employment Opportunities – Blind & Disabled	1,246,878	1,032,521	1,032,521	1,032,521	627,076	627,076	(39.27)
Other Than Payments to Local Go		, ,	, ,	, ,	,	,	
Vocational Rehabilitation - Disabled	6,784,749	7,354,087	7,354,087	7,354,087	7,280,547	7,280,547	(1.00)
Supplementary Relief and Services	79,676	88,618	88,618	88,618	50,192	50,192	(43.36)
Vocational Rehabilitation - Blind	817,894		-	-	-	-	n/a
Special Training for the Deaf Blind	257,889		268,003	268,003	104,584	104,584	(60.98)
Connecticut Radio Information	207,007	200,003	200,003	200,005	104,004	104,004	(00.90)
Service	66,505	50,724	50,724	50,724	27,474	27,474	(45.84)
Independent Living Centers	465,900		372,967	372,967			(100.00)
Agency Total - General Fund	20,615,132		19,631,117	19,631,117	18,166,510	18,166,510	(6.43)
Personal Services	520,830	,	534,113	534,113	514,113	514,113	(3.74)
Other Expenses	53,497	503,822	53,822	53,822	53,822	53,822	(89.32)
Rehabilitative Services	1,085,527	1,261,913	1,261,913	1,261,913	1,111,913	1,111,913	(11.89)
Fringe Benefits	414,163	410,485	410,485	410,485	430,485	430,485	4.87
Agency Total - Workers' Compensation Fund	2,074,017	2,710,333	2,260,333	2,260,333	2,110,333	2,110,333	(22.14)
Total - Appropriated Funds	22,689,149	22,124,573	21,891,450	21,891,450	20,276,843	20,276,843	(8.35)
Additional Funds Available	(1.4((.010	(4.245.0(2	(1.007.000	(1.007.000	(1.007.000	(1 007 000	(0.07)
Federal Funds	64,466,310	64,345,963	64,297,882	64,297,882	64,297,882	64,297,882	(0.07)
Private Contributions & Other Restricted	1,954,852		1,954,852	1,954,852	1,954,852	1,954,852	-
Private Contributions	43,899		43,899	43,899	43,899	43,899	-
Agency Grand Total	89,154,210	88,469,287	88,188,083	88,188,083	86,573,476	86,573,476	(2.14)

Account	Governor Recommended		
	FY 18	FY 19	

# **Policy Revisions**

# Transfer Abuse Investigations Division from DORS to DDS

Personal Services	(961,837)	(961,837)
Other Expenses	(47,341)	(47,341)
Total - General Fund	(1,009,178)	(1,009,178)
Positions - General Fund	(12)	(12)

# Background

PA 16-66 includes provisions to transfer the Office of Protection and Advocacy's (OPA) Abuse Investigation Division (AID) to the Department of Rehabilitation Services (DORS).

# Governor

Transfer funding of \$1,009,178 and 12 positions in both FY 18 and FY 19 from DORS to the Department of Developmental Services (DDS) to reflect the transfer of AID.

# Eliminate Funding for Independent Living Centers

Independent Living Centers	(202,005)	(202,005)
Total - General Fund	(202,005)	(202,005)

# Background

The Independent Living Centers are non-residential, non-profit organizations which provide comprehensive services including peer counseling, skills training, and case management to persons with disabilities. Connecticut has five community-based Independent Living Centers located in Naugatuck, West Haven, Stratford, Hartford, and Norwich that assist individuals throughout the state.

# Governor

Eliminate funding of \$202,005 for Independent Living Centers to reflect the end of state funding for each of the five centers.

# **Reduce Funding for Various Line Items**

Personal Services	(66,803)	(66,803)
Educational Aid for Blind and Visually Handicapped		
Children	(200,000)	(200,000)
Employment Opportunities – Blind & Disabled	(395,120)	(395,120)
Total - General Fund	(661,923)	(661,923)

## Background

The Educational Aid for Blind and Visually Handicapped Children account funds adaptive equipment, devices, and staff in the Department's Bureau of Education and Services for the Blind (BESB). BESB provides consultation services to classroom teachers, paraprofessionals, and parents to maximize access to learning through the provision of teaching strategies.

The Employment Opportunities account funds BESB Industries clients who previously worked at the two workshops in West Haven and Windsor that were closed in January 2003. The clients have been placed with other non-profit rehabilitation programs that were selected through a Request For Proposal process.

## Governor

Reduce funding by \$661,923 in both FY 18 and FY 19 to achieve savings.

# **Reduce Program Funding to Reflect FY 17 Estimated Level**

Rehabilitative Services	(150,000)	(150,000)
<b>Total - Workers' Compensation Fund</b>	(150,000)	(150,000)

## Governor

Reduce funding by \$150,000 in both FY 18 and FY 19 to reflect the estimated FY 17 expenditure level in the Workers' Compensation Fund Rehabilitative Services account.

Account	Governor Recommended		
	FY 18	FY 19	

# Annualize FY 17 Holdbacks

Personal Services	(47,581)	(47,581)
Other Expenses	(14,474)	(14,474)
Educational Aid for Blind and Visually Handicapped		
Children	(40,402)	(40,402)
Employment Opportunities - Blind & Disabled	(10,325)	(10,325)
Vocational Rehabilitation - Disabled	(73,540)	(73,540)
Supplementary Relief and Services	(38,426)	(38,426)
Special Training for the Deaf Blind	(163,419)	(163,419)
Connecticut Radio Information Service	(23,250)	(23,250)
Independent Living Centers	(170,962)	(170,962)
Total - General Fund	(582,379)	(582,379)

# Background

The Governor implemented FY 17 holdbacks totaling \$149.5 million. The Governor's FY 18 and FY 19 Budget annualizes \$81.7 million of FY 17 holdbacks in FY 18 and \$81.8 million in FY 19 across various agencies.

# Governor

Reduce funding by \$582,379 in both FY 18 and in FY 19 to annualize FY 17 holdbacks.

# **Current Services**

# Transfer Abuse Investigation Division from OPA to DORS

Personal Services	961,837	961,837
Other Expenses	47,341	47,341
Total - General Fund	1,009,178	1,009,178
Positions - General Fund	12	12

## Background

PA 16-66 includes provisions to transfer the Office of Protection and Advocacy's (OPA) Abuse Investigation Division (AID) to the Department of Rehabilitation Services (DORS).

## Governor

Transfer funding of \$1,009,178 and 12 positions in both FY 18 and FY 19 from OPA to DORS to reflect the transfer of AID. (Subsequently transferred to DDS;See Policy Revision write-up.)

# **Annualize FY 17 Funding for Personal Services**

Personal Services	200,000	200,000
Total - General Fund	200,000	200,000

# Background

Annualization refers to providing the amount of resources necessary for a 12 month period of operation. PA 16-2 MSS, reduced DORS' Personal Services account by \$200,000 in FY 17 and carried forward \$200,000 from the Part-Time Interpreters account to the Personal Services account.

## Governor

Provide funding of \$200,000 in both FY 18 and FY 19 to reflect full-year funding for Personal Services.

Account	Governor Recommended		
	FY 18	FY 19	

# **Eliminate Funding to Reflect Program Closure**

Part-Time Interpreters	(1,423)	(1,423)
Total - General Fund	(1,423)	(1,423)
Positions - General Fund	(5)	(5)

## Background

The DORS Sign Language Interpreting Services Program was closed as of July 15, 2016. Individuals in need of interpreting services are directed to access the state's 2-1-1 system for available resources.

## Governor

Reduce funding by \$1,423 in the Part-Time Interpreters account and reduce agency position count by five to reflect the positions which were eliminated with the program closure.

# Adjust Accounts to Reflect Current Requirement

Personal Services	(20,000)	(20,000)
Other Expenses	(450,000)	(450,000)
Fringe Benefits	20,000	20,000
Total - Workers' Compensation Fund	(450,000)	(450,000)

## Background

The Worker's Compensation Fund supports six positions in DORS Workers' Rehabilitation Services (WRS) which assists the eligible injured worker in returning to employment by providing vocational counseling services. The Revised FY 17 Budget, provided \$450,000 in Other Expenses to support the Workers' Compensation Commission (WCC) project to modernize the claims process, which include a Workers' Rehabilitation module dedicated to DORS.

## Governor

Reduce funding by \$450,000 in Other Expenses to adjust for one-time funding that was provided in FY 17 for the WCC computer upgrade. Funding is also reduced by \$20,000 in Personal Services and increased by \$20,000 in Fringe Benefits in both FY 18 and FY 19 to reflect the current funding requirement.

Product Common anto	Governor Recommended			
Budget Components	FY 18	FY 19		
FY 17 Appropriation - GF	19,414,240	19,414,240		
Policy Revisions	(2,455,485)	(2,455,485)		
Current Services	1,207,755	1,207,755		
Total Recommended - GF	18,166,510	18,166,510		
FY 17 Appropriation - WF	2,710,333	2,710,333		
Policy Revisions	(150,000)	(150,000)		
Current Services	(450,000)	(450,000)		
Total Recommended - WF	2,110,333	2,110,333		

# Totals

Positions	Governor Recommended			
	FY 18	FY 19		
FY 17 Appropriation - GF	118	118		
Policy Revisions	(12)	(12)		
Current Services	7	7		
Total Recommended - GF	113	113		
FY 17 Appropriation - WF	6	6		
Total Recommended - WF	6	6		

# Department of Children and Families DCF91000

# **Permanent Full-Time Positions**

E. a J	Actual	Appropriation	Agency R	equested	Governor Re	commended	% Diff
Fund	FY 16	FY 17	FY 18	FY 19	FY 18	FY 19	Gov-App FY 18
General Fund	3,240	3,240	3,240	3,240	3,235	3,235	(0.15)

# **Budget Summary**

Associat	Actual	Appropriation	Agency Re	equested	Governor Rec	commended	% Diff
Account	FY 16	FY 17	FY 18	FY 19	FY 18	FY 19	Gov-App FY 18
Personal Services	278,017,624	273,254,796	273,254,796	273,254,796	272,940,437	272,940,437	(0.12)
Other Expenses	34,672,070	30,636,026	31,765,391	31,813,987	30,876,026	30,876,026	0.78
Other Current Expenses		· · · ·	· · · · ·	· · · · ·	· · · · · ·	· · · · ·	
Workers' Compensation Claims	12,966,989	10,650,996	12,542,627	12,542,627	12,578,720	12,578,720	18.10
Family Support Services	916,268	913,974	913,974	913,974	983,377	983,377	7.59
Homeless Youth	2,278,767	2,329,087	2,329,087	2,329,087	-	-	(100.00)
Differential Response System	8,065,069	7,748,997	7,748,997	7,748,997	8,346,386	8,346,386	7.71
Regional Behavioral Health Consultation	1,615,294	1,592,156	1,592,156	1,592,156	1,826,968	1,826,968	14.75
Other Than Payments to Local Go		,,	, ,	, ,	,,	,,	
Health Assessment and							
Consultation	976,549	949,199	949,199	949,199	1,402,046	1,402,046	47.71
Grants for Psychiatric Clinics for Children	15,360,515	14,956,541	14,956,541	14,956,541	15,933,208	15,933,208	6.53
Day Treatment Centers for	15,500,515	14,950,541	14,950,541	14,950,541	13,933,200	13,933,200	0.00
Children	6,855,876	6,740,978	6,740,978	6,740,978	7,208,293	7,208,293	6.93
Juvenile Justice Outreach Services	10,229,197	12,318,836	12,318,836	12,318,836	11,634,473	11,865,723	(5.56)
Child Abuse and Neglect Intervention	8,614,550	9,199,620	9,199,620	9,199,620	13,575,122	13,575,122	47.56
Community Based Prevention	0,011,000	71777020	5,155,1620	<i>,,,,,,</i> ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	10,070,122	10,070,122	17.00
Programs	7,562,153	7,631,690	7,631,690	7,631,690	8,004,587	8,004,587	4.89
Family Violence Outreach and	, ,			, ,			
Counseling	2,019,660	2,316,969	2,316,969	2,316,969	3,458,610	3,458,610	49.27
Supportive Housing	16,446,504	18,479,526	18,479,526	18,479,526	20,099,070	20,099,070	8.76
No Nexus Special Education	1,804,042	1,662,733	2,050,640	2,050,640	2,151,861	2,151,861	29.42
Family Preservation Services	5,496,503	5,808,601	5,808,601	5,808,601	6,049,574	6,049,574	4.15
Substance Abuse Treatment	9,823,248	9,696,273	9,696,273	9,696,273	9,816,296	9,816,296	1.24
Child Welfare Support Services	2,406,841	2,339,675	2,339,675	2,339,675	1,918,775	1,918,775	(17.99)
Board and Care for Children -							
Adoption	94,274,631	96,346,170	97,534,871	99,651,339	97,105,408	98,735,921	0.79
Board and Care for Children -							
Foster	125,650,355	128,733,472	140,413,330	148,918,644	138,087,832	139,275,326	7.27
Board and Care for Children -							
Short-term and Residential	104,790,087	102,579,761	99,685,711	100,278,841	96,101,210	96,903,613	(6.32)
Individualized Family Supports	7,560,171	9,696,350	6,675,811	7,168,992	6,523,616	6,552,680	(32.72)
Community Kidcare	37,379,824	37,912,186	37,912,186	37,912,186	41,041,905	41,041,905	8.26
Covenant to Care	145,432	140,487	140,487	140,487	155,600	155,600	10.76
Neighborhood Center	232,784		207,047	207,047	-	-	(100.00)
Agency Total - General Fund	796,161,004	794,842,146	805,205,019	816,961,708	807,819,400	811,700,124	1.63
Additional Funds Available							
Federal Funds	15,363,147	18,030,746	13,573,444	12,156,924	11,166,233	8,947,310	(38.07)

Account	Actual	Appropriation	Agency Requested Governor I		Governor Re	commended	% Diff
Account	FY 16	FY 17	FY 18	FY 19	FY 18	FY 19	Gov-App FY 18
Private Contributions	3,398,743	1,626,918	1,548,121	1,548,121	1,548,121	1,548,121	(4.84)
Agency Grand Total	814,922,894	814,499,810	820,326,584	830,666,753	820,533,754	822,195,555	0.74

Account	Governor Recommended		
	FY 18	FY 19	

# **Policy Revisions**

# Provide Funding for Juan F. Compliance

Other Expenses	240,000	240,000
Family Support Services	69,403	69,403
Differential Response System	597,389	597,389
Regional Behavioral Health Consultation	234,812	234,812
Health Assessment and Consultation	452,847	452,847
Grants for Psychiatric Clinics for Children	976,667	976,667
Day Treatment Centers for Children	467,315	467,315
Juvenile Justice Outreach Services	150,386	150,386
Child Abuse and Neglect Intervention	4,375,502	4,375,502
Community Based Prevention Programs	372,897	372,897
Family Violence Outreach and Counseling	1,141,641	1,141,641
Supportive Housing	1,619,544	1,619,544
Family Preservation Services	240,973	240,973
Substance Abuse Treatment	120,023	120,023
Child Welfare Support Services	161,538	161,538
Community Kidcare	3,223,714	3,223,714
Covenant to Care	19,327	19,327
Total - General Fund	14,463,978	14,463,978

# Background

The Department has been operating under a federal consent decree resulting from the *Juan F*. lawsuit brought in 1989. The suit charged that DCF's predecessor agency was failing to provide necessary services for children and youth who had been, or who would potentially become, abused or neglected. DCF has maintained compliance with 16 of the 22 measures required by the 2004 *Juan F*. Exit Plan for both the 2nd and 3rd quarters of 2015, according to the Court Monitor's most recent status report (January 2017).

# Governor

Provide funding of \$14,463,978 in both FY 18 and FY 19 to fulfill 6 currently-unmet performance benchmarks included in the 2004 *Juan F.* Exit Plan. This amount reflects the partial restoration of previous cuts to various accounts totaling \$8,280,592. It also reflects new funding of \$6,183,386 to increase the service capacity and geographic reach of an array of existing programs including: Cognitive Behavioral Intervention for Trauma in Schools (CBITS), Intensive Family Preservation, Extended Day Treatment, and Emergency Mobile Psychiatric Services (EMPS).

# Suspend SCAS Residential Treatment Center Rate Increases

Board and Care for Children - Short-term and Residential	(3,632,959)	(4,578,442)
Total - General Fund	(3,632,959)	(4,578,442)

## Background

Pursuant to CGS Sec. 17a-17 and agency regulations, the DCF Single Cost Accounting System (SCAS) determines the per diem payment rates for in-state, private residential treatment centers. Under SCAS, increases in the allowable residential care components over the previous year rates are limited to the increase in the consumer price index plus 2%, or the actual increase in allowable costs, whichever is less.

## Governor

Eliminate funding of \$3,632,959 in FY 18 and \$4,578,442 in FY 19 to reflect the suspension of SCAS per diem rate increases for instate, private residential treatment centers. Section 38 of HB 7027, the Governor's budget bill, authorizes this change.

Account	Governor Recommended	
	FY 18	FY 19

# **Provide Funding for Day Care**

8		
Board and Care for Children - Foster	3,349,400	3,929,891
Total - General Fund	3,349,400	3,929,891

## Background

Care 4 Kids, under the Connecticut Office of Early Childhood, helps low to moderate income families in Connecticut pay for child care costs. Effective 8/1/16, the Care 4 Kids program ceased to accept new applications from working families in priority group 4. This group includes families fostering DCF children and others whose household income is below 50% of the state median.

# Governor

Provide funding of \$3,349,400 in FY 18 and \$3,929,891 in FY 19 to cover day care costs for DCF children and families that are no longer covered by Care 4 Kids.

# Provide TANF/SSBG Funding to CCDF

Board and Care for Children - Short-term and Residential	2,407,211	3,209,614
Total - General Fund	2,407,211	3,209,614

# Background

Connecticut receives \$266.8 million per year under the Temporary Assistance for Needy Families (TANF) block grant and transfers 10% of this amount to the Social Services Block Grant (SSBG). Currently, TANF/SSBG funding is granted to Departments of Social Services (DSS), Housing (DOH), and Children and Families (DCF), as well as the Office of Early Childhood (OEC). The accounting period for the federal government begins on October 1 and ends on September 30.

# Governor

Shift funding of \$7,735,567 in FY 18 and \$10,314,089 in FY 19 from the current TANF/SSBG recipient agencies (DSS, DOH and DCF) to the Child Care and Development Fund (CCDF) under OEC. This shift will have no net impact on revenue, or General Fund appropriations, and will not result in any reduction in services. Provide General Fund support to the former TANF/SSBG recipient agencies of \$7,735,567 in FY 18 and \$10,314,089 in FY 19 and decrease OEC General Fund support by equal amounts. This includes funding of \$2,407,211 (partial year due to federal accounting period) and \$3,209,614 (full-year) to DCF. (See the table below for further details.) The purpose of this shift is to simplify administrative activities related to provision of block grant-funded services for all agencies involved.

# General Fund Appropriations Related to TANF/SSBG Shift

Agency	FY 18	FY 19
Department of Housing	3,495,579	4,660,772
Department of Social Services	1,832,777	2,443,703
Department of Children and Families	2,407,211	3,209,614
Office of Early Childhood	(7,735,567)	(10,314,089)
TOTAL	-	-

# **Reduce Funding for Underutilized STAR Beds**

Board and Care for Children - Short-term and Residential	(1,487,630)	(1,487,630)
Total - General Fund	(1,487,630)	(1,487,630)

# Background

A Short-Term Assessment and Respite home (STAR) is a temporary, congregate care setting that provides short-term care, assessment and a range of clinical and nursing services to children removed from their homes due to abuse, neglect or other high-risk circumstances. Youth receive assessment services, educational support, and care coordination related to family reunification, foster care, or other discharge planning as appropriate. There are currently six STARs to be provided \$743,815 each in FY 17. STAR homes have six beds and are operated by one of two private providers: Bridge Family Center or Community Residences.

## Governor

Reduce funding by \$1,487,630 in both FY 18 and FY 19 for STAR homes to reflect below capacity utilization of beds.

# Annualize FY 17 Holdbacks

Juvenile Justice Outreach Services	(369,565)	(369,565)
Covenant to Care	(4,214)	(4,214)
Neighborhood Center	(207,047)	(207,047)
Total - General Fund	(580,826)	(580,826)

Account	Governor Recommended	
	FY 18	FY 19

## Background

The Governor implemented FY 17 holdbacks totaling \$149.5 million. The Governor's FY 18 and FY 19 Budget annualizes \$81.7 million of FY 17 holdbacks in FY 18 and \$81.8 million in FY 19 across various agencies.

# Governor

Reduce funding by \$580,826 in both FY 18 and FY 19 to annualize FY 17 holdbacks.

# **Reduce Juvenile Justice (JJ) Social Workers**

Personal Services	(314,359)	(314,359)
Total - General Fund	(314,359)	(314,359)
Positions - General Fund	(5)	(5)

## Background

Currently, there are 26 JJ Social Workers with 240 cases or an average of just over 9 cases per JJ Social Worker.

## Governor

Reduce funding by \$314,359 and eliminate five JJ Social Worker positions in both FY 18 and F Y 19. This will increase the average caseload per JJ Social Worker to approximately 12 cases per JJ Social Worker.

# **Current Services**

# Provide SCAS Residential Treatment Center Rate Increases

Board and Care for Children - Short-term and Residential	3,632,959	4,578,442
Total - General Fund	3,632,959	4,578,442

## Background

Pursuant to CGS Sec. 17a-17 and agency regulations, the DCF ingle Cost Accounting System (SCAS) determines the per diem payment rates for in-state, private residential treatment centers. Under SCAS, increases in the allowable residential care components over the previous year rates are limited to the increase in the consumer price index plus 2%, or the actual increase in allowable costs, whichever is less.

## Governor

Provide funding of \$3,632,959 in FY 18 and \$4,578,442 in FY 19 to reflect SCAS rate increases.

# Adjust Funding to Reflect Current Requirements and Caseloads

Workers' Compensation Claims	1,927,724	1,927,724
Juvenile Justice Outreach Services	(465,184)	(233,934)
No Nexus Special Education	489,128	489,128
Board and Care for Children - Adoption	759,238	2,389,751
Board and Care for Children - Foster	5,422,522	6,029,525
Board and Care for Children - Short-term and Residential	(7,398,132)	(7,398,132)
Individualized Family Supports	(3,172,734)	(3,143,670)
Community Kidcare	(93,995)	(93,995)
Total - General Fund	(2,531,433)	(33,603)

## Governor

Reduce funding by a net \$2,531,433 in FY 18 and \$33,603 in FY 19 to reflect anticipated expenditure and caseload requirements. Net amounts include funding decreases to the following accounts:

- Board and Care for Children Short-Term and Residential (\$7,398,132 in both FY 18 and FY 19),
- Individualized Family Supports (\$3,172,734 in FY 18 and \$3,143,670 in FY 19),
- Juvenile Justice Outreach Services (\$465,184 in FY 18 and \$233,934 in FY 19) and
- Community KidCare (\$93,995 in both FY 18 and FY 19).

Account	Governor Recommended	
	FY 18	FY 19

Net amounts also include a funding increase to the Workers' Compensation account (\$1,927,724 in both FY 18 and FY 19), \$489,128 in both fiscal years for the No Nexus Special Education account, \$759,238 in FY 18 and \$2,389,751 in FY 19 for the Board and Care for Children - Adoption account, and \$5,422,522 in FY 18 and \$6,029,525 in FY 19 for the Board and Care for Children - Foster account.

# **Transfer Homeless Youth Program to DOH**

Homeless Youth	(2,329,087)	(2,329,087)
Total - General Fund	(2,329,087)	(2,329,087)

# Background

The Start program, currently funded under DCF's Homeless Youth account, is run by a non-profit provider, The Connection, Inc., to provide an array of outreach and survival support services for homeless youth, or youth who have unstable housing, between the ages of 16 and 24 in the Hartford area. Sections 418 and 419 of PA 15-5 JSS transfer the homeless youth program under DCF to the Department of Housing (DOH).

# Governor

Transfer funding of \$2,329,087 to support homeless youth from DCF to DOH.

# **Transfer Funding Between Accounts**

Child Welfare Support Services	(582,438)	(582,438)
Board and Care for Children - Foster	582,438	582,438
Total - General Fund	-	-

# Governor

Transfer funding of \$582,348 in both FY 18 and FY 19 for community-based life skills programming from the Child Welfare Support Services account to the Board and Care for Children-Foster account to reflect the implementation of a credentialed, fee-for-service model.

# Totals

Pudget Components	Governor Recommended		
Budget Components	FY 18	FY 19	
FY 17 Appropriation - GF	794,842,146	794,842,146	
Policy Revisions	14,204,815	14,642,226	
Current Services	(1,227,561)	2,215,752	
Total Recommended - GF	807,819,400	811,700,124	

Positions	Governor Recommended		
rositions	FY 18	FY 19	
FY 17 Appropriation - GF	3,240	3,240	
Policy Revisions	(5)	(5)	
Total Recommended - GF	3,235	3,235	